March 15, 2018

Study G-400

Memorandum 2018-24

California Public Records Act Clean-Up: Cumulative Draft of Parts 1-3

At the request of the Legislature, the Commission¹ is preparing a proposed recodification of the California Public Records Act (hereafter, "CPRA").²

This memorandum is intended to be primarily informational. It presents a draft of Parts 1 through 3 of that recodification much as they might appear in a tentative recommendation, incorporating all Commission decisions to date.³ The draft also includes a cumulative Disposition Table, a cumulative Derivation Table, a cumulative list of corrected cross-references, and a cumulative list of issues tentatively identified as "Minor Clean-Up Issues for Possible Future Legislative Attention."

In addition, this draft includes Article 3 of Chapter 2 of Part 2, which was inadvertently omitted from a previously-presented draft of Part 2.⁴ That article is shown in gray at pages 15-17 of the attached draft.

Commissioners should review that article and consider the questions posed in the Staff Notes.

Commissioners are also specifically encouraged to review the drafts of proposed Sections 7922.700 ("enterprise system") and 7922.705 ("system of record"), which implement the Commission's February decision regarding the proper location for those definitions.

^{1.} Any California Law Revision Commission document referred to in this memorandum can be obtained from the Commission. Recent materials can be downloaded from the Commission's website (www.clrc.ca.gov). Other materials can be obtained by contacting the Commission's staff, through the website or otherwise.

The Commission welcomes written comments at any time during its study process. Any comments received will be a part of the public record and may be considered at a public meeting. However, comments that are received less than five business days prior to a Commission meeting may be presented without staff analysis.

^{2.} Gov't Code §§ 6250-6276.48.

^{3.} Some revisions will still be necessary before this material is included in a tentative recommendation, such as replacement of the bracketed cross-references to CPRA provisions that have not yet been included in the proposed recodification.

^{4.} See attachment to Memorandum 2017-60.

Written comments on any aspect of the attached draft are welcome before or after the upcoming meeting. There will also be an opportunity to comment orally at the meeting.

Respectfully submitted,

Steve Cohen Staff Counsel

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DRAFT LEGISLATION

1	Note. This is a work in progress. The material shown below may be changed. For the current			
2	tentative outline of new Division 10 of Title 1 of the Government Code, see CLRC Staff			
3	Memorandum 2018-23.			
4	A draft of an official Commission "Comment" follows each proposed code section in the			
5	proposed recodification. Such Comments will be included in any final recommendation. The			
6	Comments indicate the source of each recodified code section (or provision within the code			
7	section) and describe how the recodified code section (or provision) compares with prior law.			
8	Courts have routinely held that the Commission's Comments are evidence of legislative intent			
9	with regard to any legislation that implements a Commission recommendation.			
10	There is a "disposition table" at the end of the proposed recodification. It summarizes, in			
11	tabular form, the disposition of every provision of the existing code that has been included in this			
12	proposed recodification.			
13	There is also a "derivation table" at the end of the proposed recodification. It summarizes, in			
14	tabular form, the statutory derivation of every new code provision in this proposed recodification.			
15	Some provisions in this draft are followed by a "Note." Most of the Notes are intended to be			
16	temporary and will not be part of the Commission's final recommendation. In general, the Notes			
17	serve to flag issues requiring special attention or treatment.			
18	Some provisions in this draft contain a bracketed reference to one or more existing code			
19 20	sections. As new Division 10 is drafted, these references will be conformed to the new numbering			
20 21	scheme. In some places, it is necessary to refer to a section that has not yet been drafted. That is done by			
21 22	referring to "Section 79xx.xxx." The Commission will fill in these references as it drafts the			
22 23				
23 24	proposed recodification. All of the proposed provisions would be located in the Government Code. All references are to			
24 25	the Government Code unless otherwise indicated.			
26	The Commission welcomes public comment on any issue relating to the content of this draft or			
27	any other aspect of its ongoing CPRA Clean-Up study. Comments should be directed to Steve			
28	Cohen (scohen@clrc.ca.gov) or Barbara Gaal (bgaal@clrc.ca.gov).			
29	Gov't Code §§ 7920.000-79xx.xxx (added). California Public Records Act			
30	SEC Division 10 (commencing with Section 7920.000) is added to the			
31	Government Code, to read:			
32	DIVISION 10. ACCESS TO PUBLIC RECORDS			
22	PART 1. GENERAL PROVISIONS			
33	TART I. UENERAL EROVISIONS			
34	CHAPTER 1. PRELIMINARY PROVISIONS			
35	Article 1. Short Title			
36	§ 7920.000. California Public Records Act			
37	7920.000. This division shall be known and may be cited as the California			

38 Public Records Act.

1 **Comment.** Section 7920.000 continues former Section 6251 without substantive change. The

California Public Records Act or "CPRA" was formerly codified as Chapter 3.5 (commencing
 with Section 6250) of Division 7 of this title.

For a similar law pertaining to federal agencies, see 5 U.S.C. § 552 ("Freedom of Information
 Act" or "FOIA").

6 For a key constitutional provision on "access to information concerning the conduct of the 7 people's business," see Cal. Const. art. I, § 3(b).

For guidance on access to legislative records, see Gov't Code §§ 9070-9080 ("Legislative
Open Records Act"). For discussion of provisions and doctrines governing access to judicial
records, see, e.g., NBC Subsidiary (KNBC-TV), Inc. v. Superior Court, 20 Cal. 4th 1178, 980
P.2d 330, 86 Cal. Rptr. 2d 778 (1999). For a law on access to the records of certain quasi-public
entities, see Educ. Code §§ 72690-72701, 89913-89919, 92950-92961 (Richard McKee
Transparency Act).

For guidance on record retention, see, e.g., Gov't Code §§ 9080 (legislative records), 12220-12237 (State Archives), 14740-14746 (State Records Storage Act), 26201-26202.6 (county records), 34090-34090.8 (city records), 68150-68152 (trial court records). See also Gov't Code §§ 12270-12279 (State Records Management Act).

18 Many other statutes and sources of law govern public records. For instance, the following 19 statutes are located in Division 7 of this title, where the CPRA was formerly codified: Gov't Code 20 §§ 6200-6203 (crimes relating to public records, documents and certificates), 6204-6204.4 (public 21 records protection and recovery), 6205-6210 (address confidentiality for victims of domestic 22 violence, sexual assault, and stalking), 6215-6216 (address confidentiality for reproductive health 23 care service providers, employees, volunteers, and patients), 6219 (governmental linguistics).

24 § 7920.005. CPRA Recodification Act of 2019

7920.005. This division recodifies the provisions of former Chapter 3.5
(commencing with Section 6250) of Division 7 of this title. The act that added this
division shall be known and may be cited as the "CPRA Recodification Act of
2019."

Comment. Section 7920.005 provides a convenient means of referring to the recodification of
 former Sections 6250-6276.48. For background, see *California Public Records Act Clean-Up*, _____
 Cal. L. Revision Comm'n Reports __ (2018).

32 Note. In drafting proposed Section 7920.005, the Commission assumed that it will approve a 33 final recommendation in this study in 2018 and seek introduction of implementing legislation in 34 2019. The dates in Section 7920.005 and the accompanying Comment will require adjustment if 35 those assumptions prove incorrect.

36

Article 2. Effect of Recodification

37 § 7920.100. Nonsubstantive reform

7920.100. Nothing in the CPRA Recodification Act of 2019 is intended to substantively change the law relating to inspection of public records. The act is intended to be entirely nonsubstantive in effect. Every provision of this division and every other provision of this act, including, without limitation, every crossreference in every provision of the act, shall be interpreted consistent with the nonsubstantive intent of the act.

44 **Comment.** Section 7920.100 is modeled on Penal Code Section 16005. It makes clear that the 45 CPRA Recodification Act of 2019 has no substantive impact. The act is intended solely to make the California Public Records Act more user-friendly. For background, see *California Public Records Act Clean-Up*, __ Cal. L. Revision Comm'n Reports __ (2018).

For specific guidance on the impact of a judicial decision interpreting a predecessor of a provision in this division, see Section 7920.110. For specific guidance on the impact of an Attorney General opinion interpreting a predecessor of a provision in this division, see Section 7920.115. For specific guidance on the impact of a judicial decision or Attorney General opinion assessing the constitutionality of a predecessor of a provision in this division, see Section

8 7920.120.

9 See Sections 7920.005 ("CPRA Recodification Act of 2019"), 7920.525 ("public records").

10 § 7920.105. Continuation of existing law

7920.105. (a) A provision of this division, or any other provision of the CPRA
 Recodification Act of 2019, insofar as it is substantially the same as a previously
 existing provision relating to the same subject matter, shall be considered as a
 restatement and continuation thereof and not as a new enactment.

(b) A reference in a statute to a previously existing provision that is restated and
 continued in this division, or in any other provision of the CPRA Recodification
 Act of 2019, shall, unless a contrary intent appears, be deemed a reference to the
 restatement and continuation.

(c) A reference in a statute to a provision of this division, or any other provision
 of the CPRA Recodification Act of 2019, which is substantially the same as a
 previously existing provision, shall, unless a contrary intent appears, be deemed to
 include a reference to the previously existing provision.

Comment. Subdivision (a) of Section 7920.105 is similar to Section 2, which is a standard
 provision found in many codes. See, e.g., Bus. & Prof. Code § 2; Corp. Code § 2; Fam. Code § 2;
 Penal Code §§ 5, 16010(a); Prob. Code § 2(a); Veh. Code § 2.

- 26 Subdivision (b) is drawn from Section 9604 and Penal Code Section 16010(b).
- 27 Subdivision (c) is drawn from Family Code Section 2 and Penal Code Section 16010(c).
- 28 See Section 7920.005 ("CPRA Recodification Act of 2019").

29 § **7920.110.** Judicial decision interpreting former law

30 7920.110. (a) A judicial decision interpreting a previously existing provision is 31 relevant in interpreting any provision of this division, or any other provision of the 32 CPPA Decedification Act of 2010, which mattered and continues that previously

32 CPRA Recodification Act of 2019, which restates and continues that previously
 33 existing provision.

(b) However, in enacting the CPRA Recodification Act of 2019, the Legislature
 has not evaluated the correctness of any judicial decision interpreting a provision
 affected by the act.

(c) The CPRA Recodification Act of 2019 is not intended to, and does not,
 reflect any assessment of any judicial decision interpreting any provision affected
 by the act.

- 40 **Comment.** Section 7920.110 is modeled on Penal Code Section 16020.
- Subdivision (a) makes clear that case law construing a predecessor provision is relevant in
 construing its successor in the CPRA Recodification Act of 2019.
- 43 Subdivisions (b) and (c) make clear that in recodifying former Sections 6250-6276.48, the
- Legislature has not taken any position on any case interpreting any of those provisions.

For specific guidance on the impact of an Attorney General opinion interpreting a predecessor of a provision in this division, see Section 7920.115. For specific guidance on the impact of a

judicial decision or Attorney General opinion assessing the constitutionality of a predecessor of a

4 provision in this division, see Section 7920.120. For general guidance on the nonsubstantive

5 impact of the CPRA Recodification Act of 2019, see Section 7920.100.

6 See Section 7920.005 ("CPRA Recodification Act of 2019").

7 § 7920.115. Attorney General opinion interpreting former law

8 7920.115. (a) An opinion of the Attorney General interpreting a previously 9 existing provision is relevant in interpreting any provision of this division, or any 10 other provision of the CPRA Recodification Act of 2019, which restates and 11 continues that previously existing provision.

(b) However, in enacting the CPRA Recodification Act of 2019, the Legislature
 has not evaluated the correctness of any Attorney General opinion interpreting a
 provision affected by the act.

(c) The CPRA Recodification Act of 2019 is not intended to, and does not,
 reflect any assessment of any Attorney General opinion interpreting any provision
 affected by the act.

18 **Comment.** Section 7920.115 is comparable to Section 7920.110, but it pertains to Attorney 19 General opinions rather than judicial decisions.

20 Subdivision (a) makes clear that Attorney General opinions construing a predecessor provision 21 are relevant in construing its successor in the CPRA Recodification Act of 2019.

Subdivisions (b) and (c) make clear that in recodifying former Sections 6250-6276.48, the Legislature has not taken any position on any Attorney General opinion interpreting any of those provisions.

For specific guidance on the impact of a judicial decision interpreting a predecessor of a provision in this division, see Section 7920.110. For specific guidance on the impact of a judicial decision or Attorney General opinion assessing the constitutionality of a predecessor of a provision in this division, see Section 7920.120. For general guidance on the nonsubstantive impact of the CPRA Recodification Act of 2019, see Section 7920.100.

30 See Section 7920.005 ("CPRA Recodification Act of 2019").

31 § 7920.120. Constitutionality

7920.120. (a) A judicial decision or Attorney General opinion on the constitutionality of a previously existing provision is relevant in determining the constitutionality of any provision of this division, or any other provision of the CPRA Recodification Act of 2019, which restates and continues that previously existing provision.

(b) However, in enacting the CPRA Recodification Act of 2019, the Legislature
has not evaluated the constitutionality of any provision affected by the act, or the
correctness of any judicial decision or Attorney General opinion on the
constitutionality of any provision affected by the act.

(c) The CPRA Recodification Act of 2019 is not intended to, and does not,
 reflect any determination of the constitutionality of any provision affected by the
 act.

1 **Comment.** Section 7920.120 is modeled on Penal Code Section 16025. Due to the prevalence 2 and significant impact of Attorney General opinions on CPRA issues, the section expressly refers 3 to Attorney General opinions as well as judicial decisions.

4 Subdivision (a) makes clear that case law and Attorney General opinions on the 5 constitutionality of a predecessor provision are relevant in determining the constitutionality of its 6 successor in the CPRA Recodification Act of 2019.

Subdivisions (b) and (c) make clear that in recodifying former Sections 6250-6276.48, the
Legislature has not taken any position on the constitutionality of any of those provisions.

9 For specific guidance on the impact of a judicial decision interpreting a predecessor of a 10 provision in this division, see Section 7920.110. For specific guidance on the impact of an 11 Attorney General opinion interpreting a predecessor of a provision in this division, see Section 12 7920.115. For general guidance on the nonsubstantive impact of the CPRA Recodification Act of 13 2019, see Section 7920.100.

14 See Section 7920.005 ("CPRA Recodification Act of 2019").

Article 3. Effect of Division

16 § 7920.200. Effect of division

17 7920.200. The provisions of this division shall not be deemed in any manner to 18 affect the status of judicial records as it existed immediately prior to the effective 19 date of the provision that is continued in this section, nor to affect the rights of 20 litigants, including parties to administrative proceedings, under the laws of 21 discovery of this state, nor to limit or impair any rights of discovery in a criminal 22 case.

23 **Comment.** Section 7920.200 continues former Section 6260 without substantive change.

Former Section 6260 was enacted in 1968 (see 1968 Cal. Stat. ch. 1473, § 39) and amended in 1976 to insert the phrase "nor to limit or impair any rights of discovery in a criminal case" (see 1976 Cal. Stat. ch. 314, § 2). The effective date of the original enactment was January 1, 1969.

27 See Cal. Const. art. IV, § 8(c)(1); Gov't Code § 9600(a).

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CHAPTER 2. DEFINITIONS

29 § **7920.300.** "Agency"

7920.300. As used in Section 7921.505, "agency" includes a member, agent,
 officer, or employee of the agency acting within the scope of his or her
 membership, agency, office, or employment.

33 Comment. Section 7920.300 continues the second sentence of former Section 6254.5 without
 34 substantive change.

35 § 7920.500. "Former Section 6254 provisions"

7920.500. (a) The following provisions are continuations of provisions that were
 included in former Section 6254 as that section read when it was repealed by the

38 CPRA Recodification Act of 2019:

- 39 (1) [Section 6254(a)]
- 40 (2) [Section 6254(b)]
- 41 (3) [Section 6254(c)]

- 1 (4) [Section 6254(d)]
- 2 (5) [Section 6254(e)]
- 3 (6) [Section 6254(f)]
- 4 (7) [Section 6254(g)]
- 5 (8) [Section 6254(h)]
- 6 (9) [Section 6254(i)]
- 7 (10) [Section 6254(j)]
- 8 (11) [Section 6254(k)]
- 9 (12) [Section 6254(l)]
- 10 (13) [Section 6254(m)]
- 11 (14) [Section 6254(n)]
- 12 (15) [Section 6254(o)]
- 13 (16) [Section 6254(p)]
- 14 (17) [Section 6254(q)]
- 15 (18) [Section 6254(r)]
- 15 (10) [Section 6254(s)] 16 (19) [Section 6254(s)]
- 17 (20) [Section 6254(t)]
- 17 (20) [Section 6254(t)] 19 (21) [Section 6254(u)(1)
- 18 (21) [Section 6254(u)(1)]
- 19 (22) [Section 6254(u)(2)]
- 20 (23) [Section 6254(u)(3)]
- 21 (24) [Section 6254(v)]
- 22 (25) [Section 6254(w)]
- 23 (26) [Section 6254(x)]
- 24 (27) [Section 6254(y)]
- 25 (28) [Section 6254(z)]
- 26 (29) [Section 6254(aa)]
- 27 (30) [Section 6254(ab)]
- 28 (31) [Section 6254(ac)]
- 29 (32) [Section 6254(ad)]
- 30 (33) [Section 6254 2d-to-last ¶]
- 31 (34) [Section 6254 last ¶]
- 32 (b) The provisions listed in subdivision (a) may be referred to as "former 33 Section 6254 provisions"
- 33 Section 6254 provisions."
- 34 **Comment.** Section 7920.500 is new. It provides a convenient means of referring to the 35 provisions that comprised former Section 6254.
- 36 For a disposition table showing where each provision in former Section 6254 was recodified,
- 37 as well as a derivation table showing the source of each provision in the CPRA Recodification of
- 2019, see California Public Records Act Clean-Up, __ Cal. L. Revision Comm'n Reports __
 (2018).
- 40 See Section 7920.005 ("CPRA Recodification Act of 2019").
- 41 Solution Notes. (1) Proposed Section 7920.500 is modeled on several provisions in the Deadly
 42 Weapons Recodification Act of 2010. See Penal Code §§ 16575 ("Former Article 4 of Chapter 1
 43 provisions"), 16580 ("Former Chapter 1 provisions"), 16585 ("Former Section 12078
 44 provisions"). It is included for drafting convenience.

1 The list of bracketed provisions is based on the Commission's tentative outline, which shows 2 how the Commission plans to divide up the substance of existing Section 6254 (an overly long provision that calls for reorganization). For purposes of preparing this list, the Commission has 3 4 assumed that the various definitions scattered throughout Section 6254 will remain in proximity to the associated substantive material, instead of being placed in "Chapter 2. Definitions." The 5 Commission will make adjustments as necessary if that assumption later proves incorrect. 6 (2) The provisions on which proposed Section 7920.500 is modeled refer in several places to a 7 range of code sections. For example, Penal Code Section 16585 ("former Section 12078 8

range of code sections. For example, Penal Code Section 16585 ("former Section 12078 provisions") refers to "Sections 27400 to 27415, inclusive."
 There is possibility that in the future the Legislature will place a completely new provision in

that range of code sections. For example, the Legislature might add a Penal Code Section 27400.5, which does not derive from former Penal Code Section 12078.

To ensure that courts do not construe the defined term "former Section 12078 provisions" to include such new provisions, Penal Code Section 16585 is subject to an exception. See Penal Code Section 16585(a), (c). Similar language appears in the other Penal Code sections that served as models in drafting proposed Section 7920.500. See Penal Code Sections 16575(a), (c) & 16580(a), (c).

18 If proposed Section 7920.500 ultimately refers to a range of code sections, it should be made 19 subject to a similar exception. It is not yet clear whether this will be necessary.

- 20 § 7920.505. "Local agency"
- 21 7920.505. As used in this division, "local agency" includes any of the following:
- 22 (a) A county.
- 23 (b) A city, whether general law or chartered.
- 24 (c) A city and county.
- 25 (d) A school district.
- 26 (e) A municipal corporation.
- 27 (f) A district.
- 28 (g) A political subdivision.
- 29 (h) Any board, commission, or agency of the foregoing.
- 30 (i) Another local public agency.

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31 (j) An entity that is a legislative body of a local agency pursuant to subdivision
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- 32 (c) or (d) of Section 54952.
- 33 **Comment.** Section 7920.505 continues former Section 6252(a) without substantive change.
- In subdivision (j), the erroneous reference to "subdivisions (c) and (d) of Section 54952 that (252(2)) has a subdivision (j) of Section 54952 that (252(2)) has a subdivis
- appeared in former Section 6252(a) has been replaced with a reference to "subdivision (c) or (d)
 of Section 54952." (Emphasis added.) This is a technical correction.
- 37 See Section 7920.520 ("public agency").

38 Note. Existing Section 6252(a) includes as a local agency an entity that is a legislative body
 39 of a local agency pursuant to "subdivisions (c) and (d) of Section 54952." (Emphasis added).
 40 Those subdivisions provide:

54952. As used in this chapter, "legislative body" means:
....
(c)(1) A board, commission, committee, or other multimember body that governs a
private corporation, limited liability company, or other entity that either:
(A) Is created by the elected legislative body in order to exercise authority that may
lawfully be delegated by the elected governing body to a private corporation, limited
liability company, or other entity.

(B) Receives funds from a local agency and the membership of whose governing body includes a member of the legislative body of the local agency appointed to that governing body as a full voting member by the legislative body of the local agency.

(2) Notwithstanding subparagraph (B) of paragraph (1), no board, commission, committee, or other multimember body that governs a private corporation, limited liability company, or other entity that receives funds from a local agency and, as of February 9, 1996, has a member of the legislative body of the local agency as a full voting member of the governing body of that private corporation, limited liability company, or other entity shall be relieved from the public meeting requirements of this chapter by virtue of a change in status of the full voting member to a nonvoting member.

(d) The lessee of any hospital the whole or part of which is first leased pursuant to subdivision (p) of Section 32121 of the Health and Safety Code after January 1, 1994, where the lessee exercises any material authority of a legislative body of a local agency delegated to it by that legislative body whether the lessee is organized and operated by the local agency or by a delegated authority.

Given the content of these provisions, it seems improbable that the Legislature intended to require an entity to satisfy the requirements of *both* subdivisions to qualify as a "local agency" under Section 6252(a). Proposed Section 7920.505(j) would continue this cross-reference as "subdivisions (c) *or* (d) of Section 54952." (Emphasis added).

The Commission welcomes input on any aspect of its proposed recodification, but would
 especially appreciate public comment on this revision.

22 § 7920.510. "Member of the public"

7920.510. As used in this division, "member of the public" means any person
other than a member, agent, officer, or employee of a federal, state, or local
agency who is acting within the scope of his or her membership, agency, office, or
employment.

27 **Comment.** Section 7920.510 continues former Section 6252(b) without substantive change.

28 See Sections 7920.505 ("local agency"), 7920.515 ("person").

29 **§ 7920.515. "Person"**

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30 7920.515. As used in this division, "person" includes any natural person, 31 corporation, partnership, limited liability company, firm, or association.

32 **Comment.** Section 7920.515 continues former Section 6252(c) without substantive change.

33 § 7920.520. "Public agency"

7920.520. (a) As used in this division, "public agency" means any state or local
 agency.

(b) As used in [Section 6254.18], "public agency" means an entity specified in
[Section 6254.18(b)(3)].

38 **Comment.** Subdivision (a) of Section 7920.520 continues former Section 6252(d) without 39 substantive change.

40 Subdivision (b) is new. It is intended to help persons locate the special definition of "public 41 agency" that applies to [Section 6254.18].

42 See Sections 7920.505 ("local agency"), 7020.535 ("state agency").

43 Note. Existing Section 6252(d) defines "public agency" for purposes of the entire CPRA. In

44 addition, existing Section 6254.18 contains the following special definition of "public agency":

- 6254.18.... 1 2 (b) For purposes of this section, the following terms have the following meanings: 3 4 (3) "Public agency" means all of the following: (A) The State Department of Health Care Services. 5 (B) The Department of Consumer Affairs. 6 (C) The Department of Managed Health Care. 7 (D) The State Department of Public Health. 8 9 Most likely, this special definition of "public agency" should remain in close proximity to the substantive material to which it applies (i.e., the substance of existing Section 6254.18). The 10 Commission acted on that assumption in drafting proposed Section 7920.520(b), which is a 11 "signpost provision," designed to alert readers to the special definition of "public agency" and 12 help them find it. 13 14 Later in this study, the Commission will prepare a draft of one or more provisions that would continue the substance of existing Section 6254.18. At that time, it will revisit Section 6254.18's 15 special definition of "public agency" and fully evaluate where to place that definition: In close 16 proximity to the substantive material to which it applies, or in the chapter entitled "Definitions." 17 § 7920.525. "Public records" 18 7920.525. (a) As used in this division, "public records" includes any writing 19 containing information relating to the conduct of the public's business prepared, 20 owned, used, or retained by any state or local agency regardless of physical form 21 or characteristics. 22 (b) "Public records" in the custody of, or maintained by, the Governor's office 23 means any writing prepared on or after January 6, 1975. 24 Comment. Section 7920.525 continues former Section 6252(e) without substantive change. 25 26 See Sections 7920.505 ("local agency"), 7920.535 ("state agency"), 7920.540 ("writing"). § 7920.530. "Public safety official" 27 7920.530. As used in this division, "public safety official" means the following 28 parties, whether active or retired: 29 (a) A peace officer as defined in Sections 830 to 830.65, inclusive, of the Penal 30 Code, or a person who is not a peace officer, but may exercise the powers of arrest 31 during the course and within the scope of their employment pursuant to Section 32 830.7 of the Penal Code. 33 (b) A public officer or other person listed in Section 1808.2 or 1808.6 of the 34 Vehicle Code.
- (c) An "elected or appointed official" as defined in [subdivision (f) of Section 36 6254.21]. 37
- (d) An attorney employed by the Department of Justice, the State Public 38 Defender, or a county office of the district attorney or public defender, the United 39 States Attorney, or the Federal Public Defender. 40
- (e) A city attorney and an attorney who represent cities in criminal matters. 41

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- (f) An employee of the Department of Corrections and Rehabilitation who 42
- supervises inmates or is required to have a prisoner in his or her care or custody. 43

(g) A sworn or nonsworn employee who supervises inmates in a city police
department, a county sheriff's office, the Department of the California Highway
Patrol, federal, state, or a local detention facility, or a local juvenile hall, camp,
ranch, or home, and a probation officer as defined in Section 830.5 of the Penal
Code.

(h) A federal prosecutor, a federal criminal investigator, and a National Park
Service Ranger working in California.

8 (i) The surviving spouse or child of a peace officer defined in Section 830 of the
9 Penal Code, if the peace officer died in the line of duty.

10 (j) State and federal judges and court commissioners.

11 (k) An employee of the Attorney General, a district attorney, or a public 12 defender who submits verification from the Attorney General, district attorney, or 13 public defender that the employee represents the Attorney General, district 14 attorney, or public defender in matters that routinely place that employee in 15 personal contact with persons under investigation for, charged with, or convicted 16 of, committing criminal acts.

(*l*) A nonsworn employee of the Department of Justice or a police department or
sheriff's office that, in the course of employment, is responsible for collecting,
documenting, and preserving physical evidence at crime scenes, testifying in court
as an expert witness, and other technical duties, and a nonsworn employee that, in
the course of employment, performs a variety of standardized and advanced
laboratory procedures in the examination of physical crime evidence, determines
their results, and provides expert testimony in court.

24 **Comment.** Section 7920.530 continues former Section 6254.24 without substantive change.

In subdivision (b), the erroneous reference to "Sections 1808.2 *and* 1808.6 of the Vehicle Code" that appeared in former Section 6254.24(b) has been replaced with a reference to "Section 1808.2 *or* 1808.6 of the Vehicle Code." (Emphasis added.) This is a technical correction.

In subdivision (g), the erroneous phrase "*and* a local juvenile hall, camp, ranch, or home" that appeared in former Section 6254.24(g) has been replaced with the phrase "*or* a local juvenile hall, camp, ranch, or home." (Emphasis added.) This is a technical correction.

31 See Section 7920.515 ("person").

32 Notes. (1) Existing Section 6254.24(b) includes as a public safety official a public officer or
 33 other person listed in "Sections 1808.2 and 1808.6 of the Vehicle Code." (Emphasis added).
 34 The cross-referenced Vehicle Code sections provide:

1808.2. In addition to those specified in Section 1808.4, the home address of any inspector or investigator regularly employed and paid as such in the office of a district attorney or any peace officer employee of the Board of Prison Terms appearing in any record of the department is confidential.

1808.6. (a) In addition to those specified in Section 1808.4, the home address of any of the following persons, that appears in any record of the department, is confidential, if the person requests the confidentiality of that information:

42 (1) The chairperson, executive officer, commissioners, and deputy commissioners of
 43 the Board of Prison Terms.

(2) The chairperson, members, executive director, and hearing representatives of the Youthful Offender Parole Board.

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(3) The spouse or children of persons listed in this section, regardless of the spouse's or

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1 2 child's place of residence.

(b) The confidential home address of any of the persons listed in subdivision (a) shall not be disclosed to any person, except a court, a law enforcement agency, the State Board of Equalization, or any governmental agency to which, under any provision of law, information is required to be furnished from records maintained by the department.

(c) Any record of the department containing a confidential home address shall be open to public inspection, as provided in Section 1808, if the address is completely obliterated or otherwise removed from the record. The home address shall be withheld from public inspection for three years following termination of office or employment, except with respect to retired peace officers, whose home addresses shall be withheld from public inspection permanently upon request of confidentiality at the time the information would otherwise be opened. The department shall inform any person who requests a confidential home address of the name of the agency that employs the individual whose address was requested.

Given the content of these provisions, it seems improbable that the Legislature intended to require a person to be listed in *both* of the Vehicle Code provisions to qualify as a "public safety official" within the meaning of Section 6254.24. In all likelihood, the cross-reference to "Sections 1808.2 *and* 1808.6 of the Vehicle Code" should be replaced by a reference to "Section 1808.2 *or* 1808.6 of the Vehicle Code." Proposed Section 7920.530(b) would take that approach.

The Commission welcomes input on any aspect of its proposed recodification, but would
 especially appreciate public comment on this revision.

(2) Existing Section 6254.24(g) includes as a public safety official an employee "who
supervises inmates in a city police department, a county sheriff's office, the Department of the
California Highway Patrol, federal, state, or a local detention facility, *and* a local juvenile hall,
camp, ranch, or home...." (Emphasis added).

It seems improbable that the Legislature intended this provision to include as a "public safety official" only an employee who supervises inmates in one of the enumerated facilities for adults *and* in one of the enumerated facilities for juveniles. Proposed Section 7920.530(g) would refer instead to an employee "who supervises inmates in a city police department, a county sheriff"s office, the Department of the California Highway Patrol, federal, state, or a local detention facility, *or* a local juvenile hall, camp, ranch, or home...." (Emphasis added).

The Commission welcomes input on any aspect of its proposed recodification, but would especially appreciate public comment on this revision.

(3) Existing Section 6254.24(g) also includes as a public safety official "a probation officer as defined in Section 830.5 of the Penal Code." Although Penal Code Section 830.5 refers generically to a "probation officer," the section does not define nor in any way clarify the meaning of the term. The term is also used in many other code sections without any definition. For further discussion of this point, see CLRC Staff Memorandum 2017-50, pp. 8-10.

The Commission welcomes input on any aspect of its proposed recodification, but would
 especially appreciate public comment on whether the phrase "as defined in Section 830.5 of
 the Penal Code" should be retained in proposed Section 7920.530(g).

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43 § **7920.535. "State agency"**

7920.535. (a) As used in this division, "state agency" means every state office,
officer, department, division, bureau, board, and commission or other state body or
agency, except those agencies provided for in Article IV (except Section 20
thereof) or Article VI of the California Constitution.

(b) Notwithstanding subdivision (a) or any other law, "state agency" also means
the State Bar of California, as described in Section 6001 of the Business and

- 3 Professions Code.
- 4 **Comment.** Section 7920.535 continues former Section 6252(f) without substantive change.

Note. Existing Section 6252(f) refers to "the State Bar of California, as described in Section 5 6001 of the Business and Professions Code." Proposed Section 7920.535(b) would include the 6 7 same phrase, but legislation to restructure the State Bar was recently enacted. See 2017 Cal. Stat. ch. 422 (SB 36 (Jackson)). Because this is a strictly nonsubstantive study on an unrelated topic, 8 the Commission has not assessed whether the substance of Section 6252(f) requires revisions to 9 reflect the restructuring of the State Bar. If legislation to make such revisions is introduced, it 10 could be coordinated with the Commission's proposal as needed to make sure that nothing is 11 12 chaptered out. See Gov't Code § 9605.

13 § 7920.540. "Writing"

14 7920.540. As used in this division, "writing" means any handwriting, 15 typewriting, printing, photostating, photographing, photocopying, transmitting by 16 electronic mail or facsimile, and every other means of recording upon any tangible 17 thing any form of communication or representation, including letters, words, 18 pictures, sounds, or symbols, or combinations thereof, and any record thereby 19 created, regardless of the manner in which the record has been stored.

20 **Comment.** Section 7920.540 continues former Section 6252(g) without substantive change.

21 PART 2. DISCLOSURE AND EXEMPTIONS 22 GENERALLY

23 CHAPTER 1. RIGHT OF ACCESS TO PUBLIC RECORDS

24 § 7921.000. Legislative findings and declarations

7921.000. In enacting this division, the Legislature, mindful of the right of
 individuals to privacy, finds and declares that access to information concerning the
 conduct of the people's business is a fundamental and necessary right of every
 person in this state.

- 29 **Comment.** Section 7921.000 continues former Section 6250 without substantive change.
- 30 See Section 7920.515 ("person").

31 § **7921.005.** Control of disclosure of information by another party

32 7921.005. A state or local agency may not allow another party to control the

disclosure of information that is otherwise subject to disclosure pursuant to thisdivision.

- 35 **Comment.** Section 7921.005 continues former Section 6253.3 without substantive change.
- 36 See Sections 7920.505 ("local agency"), 7920.535 ("state agency").

1 § **7921.010.** Providing public record to private entity

7921.010. (a) Notwithstanding any other provision of law, no state or local
agency shall sell, exchange, furnish, or otherwise provide a public record subject
to disclosure pursuant to this division to a private entity in a manner that prevents

5 a state or local agency from providing the record directly pursuant to this division.

- 6 (b) Nothing in this section requires a state or local agency to use the State 7 Printer to print public records.
- 8 (c) Nothing in this section prevents the destruction of a public record pursuant to 9 law.
- 10 (d) This section shall not apply to contracts entered into prior to January 1, 1996,
- between the County of Santa Clara and a private entity, for the provision of public records subject to disclosure under this division.

13 **Comment.** Section 7921.010 continues former Section 6270 without substantive change.

14 See Sections 7920.505 ("local agency"), 7920.525 ("public records"), 7920.535 ("state 15 agency").

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CHAPTER 2. GENERAL RULES GOVERNING DISCLOSURE

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Article 1. Nondiscrimination

18 § 7921.300. Prohibition on limitation of access based on purpose of request

7921.300. This division does not allow limitations on access to a public record
 based upon the purpose for which the record is being requested, if the record is
 otherwise subject to disclosure.

22 **Comment.** Section 7921.300 continues former Section 6257.5 without substantive change.

23 See Section 7920.525 ("public records").

24 § **7921.305.** Access by elected member or officer of agency

7921.305. (a) Notwithstanding the definition of "member of the public" in Section 7920.510, an elected member or officer of any state or local agency is entitled to access to public records of that agency on the same basis as any other person. Nothing in this section shall limit the ability of elected members or officers to access public records permitted by law in the administration of their duties.

(b) This section does not constitute a change in, but is declaratory of, existing
 law.

- 33 **Comment.** Section 7921.305 continues former Section 6252.5 without substantive change.
- See Sections 7920.505 ("local agency"), 7920.515 ("person"), 7920.525 ("public records"),
 7920.535 ("state agency").

36 § 7921.310. Nondiscrimination by local agency in disclosure to members of local legislative 37 body

7921.310. Notwithstanding Section 7921.305 or any other provision of law,
 when the members of a legislative body of a local agency are authorized to access

a writing of the body or of the agency as permitted by law in the administration of
 their duties, the local agency, as defined in Section 54951, shall not discriminate

3 between or among any of those members as to which writing or portion thereof is

4 made available or when it is made available.

- 5 **Comment.** Section 7921.310 continues former Section 6252.7 without substantive change.
- 6 See Section 7920.525 ("writing"). See also Section 7920.505 ("local agency"); but see Section
 7 54951 ("local agency").

8 Note. The Commission identified what appears to be a minor clean-up issue relating to existing Section 6252.7. See the attached list of "Minor Clean-Up Issues for Possible Future Legislative Attention." Because this is a strictly nonsubstantive study, the Commission did not attempt to address that issue in drafting proposed Section 7921.310.

Article 2. Voluntary Disclosure

13 § 7921.500. Voluntary disclosure by agency

7921.500. Unless disclosure is otherwise prohibited by law, the provisions listed
 in Section 7920.500 do not prevent any agency from opening its records
 concerning the administration of the agency to public inspection.

Comment. Section 7921.500 continues the next-to-last paragraph of former Section 6254
 without substantive change.

19 See Section 7920.500 ("former Section 6254 provisions").

20 § 7921.505. Waiver of exemption based on disclosure

7921.505. (a) Notwithstanding any other law, if a state or local agency discloses
to a member of the public a public record that is otherwise exempt from this

23 division, this disclosure constitutes a waiver of the exemptions specified in:

24 (1) The provisions listed in Section 7920.500.

25 (2) [Section 6254.7].

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- 26 (3) Other similar provisions of law.
- (b) This section, however, does not apply to any of the following disclosures:

28 (1) A disclosure made pursuant to the Information Practices Act (Chapter 1

29 (commencing with Section 1798) of Title 1.8 of Part 4 of Division 3 of the Civil 20 Code) or a discovery proceeding

30 Code) or a discovery proceeding.

(2) A disclosure made through other legal proceedings or as otherwise required
 by law.

(3) A disclosure within the scope of disclosure of a statute that limits disclosure
 of specified writings to certain purposes.

(4) A disclosure not required by law, and prohibited by formal action of an
 elected legislative body of the local agency that retains the writing.

(5) A disclosure made to a governmental agency that agrees to treat the disclosed material as confidential. Only persons authorized in writing by the person in charge of the agency shall be permitted to obtain the information. Any information obtained by the agency shall only be used for purposes that are consistent with existing law. 1 (6) A disclosure of records relating to a financial institution or an affiliate 2 thereof, if the disclosure is made to the financial institution or affiliate by a state 3 agency responsible for regulation or supervision of the financial institution or 4 affiliate.

5 (7) A disclosure of records relating to a person who is subject to the jurisdiction 6 of the Department of Business Oversight, if the disclosure is made to the person 7 who is the subject of the records for the purpose of corrective action by that 8 person, or, if a corporation, to an officer, director, or other key personnel of the 9 corporation for the purpose of corrective action, or to any other person to the 10 extent necessary to obtain information from that person for the purpose of an 11 investigation by the Department of Business Oversight.

(8) A disclosure made by the Commissioner of Business Oversight under
Section 450, 452, 8009, or 18396 of the Financial Code.

(9) A disclosure of records relating to a person who is subject to the jurisdiction of the Department of Managed Health Care, if the disclosure is made to the person who is the subject of the records for the purpose of corrective action by that person, or, if a corporation, to an officer, director, or other key personnel of the corporation for the purpose of corrective action, or to any other person to the extent necessary to obtain information from that person for the purpose of an investigation by the Department of Managed Health Care.

Comment. Subdivision (a) of Section 7921.505 continues the first sentence of former Section
 6254.5 without substantive change.

23 Subdivision (b) continues former Section 6254.5(a)-(i) without substantive change.

See Sections 7920.300 ("agency"), 7920.500 ("former Section 6254 provisions"), 7920.505
("local agency"), 7920.510 ("member of the public"), 7920.515 ("person"), 7920.525 ("public records"), 7920.535 ("state agency"), 7920.540 ("writing").

27 Note. The Commission identified what appear to be some minor clean-up issues relating to
28 existing Section 6254.5. See the attached list of "Minor Clean-Up Issues for Possible Future
29 Legislative Attention." Because this is a strictly nonsubstantive study, the Commission did not
30 attempt to address those issues in drafting proposed Section 7921.505.

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Article 3. Disclosure to District Attorney and Related Matters

32 § 7921.700. Inspection or copying of public record by district attorney

7921.700. A state or local agency shall allow an inspection or copying of any
 public record or class of public records not exempted by this division when
 requested by a district attorney.

36 **Comment.** Section 7921.700 continues former Section 6263 without substantive change.

For guidance on enforcement of a district attorney's right to inspect or copy public records, see Section 7921.705. For a special rule governing a request by a district attorney for records of a complaint to, or an investigation conducted by, a state or local agency for licensing purposes, see [Section 6262].

41 See Sections 7920.505 ("local agency"), 7920.525 ("public records"), 7920.535 ("state agency").

1 2 3 4	Staff Notes. (1) The Comment to proposed Section 7921.700 contains a bracketed cross-reference to Section 6262. The staff has not yet drafted a provision that would continue the substance of Section 6262. After we do so, we will replace the bracketed cross-reference with a cross-reference to the corresponding new provision.
5	(2) Subject to various limitations, Section 6254(f) creates a CPRA exemption for:
6 7 8 9 10 11	Records of complaints to, or investigations conducted by, or records of intelligence information or security procedures of, the office of the Attorney General and the Department of Justice, the Office of Emergency Services and any state or local police agency, or any investigatory or security files compiled by any other state or local police agency, or any investigatory or security files compiled by any other state or local agency for correctional, law enforcement, or licensing purposes.
12 13	That exemption (commonly known as the "law enforcement exemption") is subject to an exception pertaining to a request by a district attorney. Section 6262 provides:
14 15 16	6262. The exemption of records of complaints to, or investigations conducted by, any state or local agency for licensing purposes under subdivision (f) of Section 6254 shall not apply when a request for inspection of such records is made by a district attorney.
17 18 19 20 21 22 23 24	The staff considered the possibility of recodifying that exception in "Article 3. Disclosure to District Attorney and Related Matters." It seemed more helpful, however, to place the exception in close proximity to the CPRA exemption to which it pertains — i.e., in close proximity to the provision(s) that would continue the substance of Section 6254(f). That is the approach taken in the Commission's tentative outline. See Memorandum 2018-23, Attachment p. 6. Because the exception specifically applies to a district attorney, however, the Comment to proposed Section 7921.700 would refer to it. That should help alert readers to the existence of the exception.
25	Comments on this approach would be helpful.
26	8 7921.705. Enforcement of district attorney's right to inspect or conv
26	§ 7921.705. Enforcement of district attorney 's right to inspect or copy 7921 705. (a) If a district attorney makes a request to a state or local agency to
27	7921.705. (a) If a district attorney makes a request to a state or local agency to
27 28	7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not
27 28 29	7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow
27 28 29 30	7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney
27 28 29 30 31	7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency
27 28 29 30 31 32	7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying.
27 28 29 30 31	7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying.(b) Unless the public interest or good cause in withholding the requested records
27 28 29 30 31 32 33	7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying.
27 28 29 30 31 32 33 34	 7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying. (b) Unless the public interest or good cause in withholding the requested records clearly outweighs the public interest in disclosure, the court may require the public
27 28 29 30 31 32 33 34 35 36 37	 7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying. (b) Unless the public interest or good cause in withholding the requested records clearly outweighs the public interest in disclosure, the court may require the public agency to allow the district attorney to inspect or copy those records. Comment. Section 7921.705 continues former Section 6264 without substantive change. See Sections 7920.505 ("local agency"), 7920.525 ("public records"), 7920.535 ("state
 27 28 29 30 31 32 33 34 35 36 	 7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying. (b) Unless the public interest or good cause in withholding the requested records clearly outweighs the public interest in disclosure, the court may require the public agency to allow the district attorney to inspect or copy those records. Comment. Section 7921.705 continues former Section 6264 without substantive change.
27 28 29 30 31 32 33 34 35 36 37	 7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying. (b) Unless the public interest or good cause in withholding the requested records clearly outweighs the public interest in disclosure, the court may require the public agency to allow the district attorney to inspect or copy those records. Comment. Section 7921.705 continues former Section 6264 without substantive change. See Sections 7920.505 ("local agency"), 7920.525 ("public records"), 7920.535 ("state
27 28 29 30 31 32 33 34 35 36 37 38 39 40	 7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying. (b) Unless the public interest or good cause in withholding the requested records clearly outweighs the public interest in disclosure, the court may require the public agency to allow the district attorney to inspect or copy those records. Comment. Section 7921.705 continues former Section 6264 without substantive change. See Sections 7920.505 ("local agency"), 7920.525 ("public records"), 7920.535 ("state agency"). EF Staff Notes. (1) Section 6264 provides: 6264. The district attorney may petition a court of competent in a court of competent jurisdiction to require a district attorney may petition a court of competent in the state or copy for the public records".
27 28 29 30 31 32 33 34 35 36 37 38 39 40 41	 7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying. (b) Unless the public interest or good cause in withholding the requested records clearly outweighs the public interest in disclosure, the court may require the public agency to allow the district attorney to inspect or copy those records. Comment. Section 7921.705 continues former Section 6264 without substantive change. See Sections 7920.505 ("local agency"), 7920.525 ("public records"), 7920.535 ("state agency"). EF Staff Notes. (1) Section 6264 provides: 6264. The district attorney may petition a court of competent jurisdiction to require a state or local agency to allow him to inspect or receive a copy of any public record or class
27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42	 7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying. (b) Unless the public interest or good cause in withholding the requested records clearly outweighs the public interest in disclosure, the court may require the public agency to allow the district attorney to inspect or copy those records. Comment. Section 7921.705 continues former Section 6264 without substantive change. See Sections 7920.505 ("local agency"), 7920.525 ("public records"), 7920.535 ("state agency"). Is Staff Notes. (1) Section 6264 provides: 6264. The district attorney may petition a court of competent jurisdiction to require a state or local agency to allow him to inspect or receive a copy of agency fails or refuses to allow
27 28 29 30 31 32 33 34 35 36 37 38 39 40 41	 7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying. (b) Unless the public interest or good cause in withholding the requested records clearly outweighs the public interest in disclosure, the court may require the public agency to allow the district attorney to inspect or copy those records. Comment. Section 7921.705 continues former Section 6264 without substantive change. See Sections 7920.505 ("local agency"), 7920.525 ("public records"), 7920.535 ("state agency"). EF Staff Notes. (1) Section 6264 provides: 6264. The district attorney may petition a court of competent jurisdiction to require a state or local agency to allow him to inspect or receive a copy of any public record or class
 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 	 7921.705. (a) If a district attorney makes a request to a state or local agency to inspect or receive a copy of a public record or class of public records not exempted by this division, and the state or local agency fails or refuses to allow inspection or copying within 10 working days of that request, the district attorney may petition a court of competent jurisdiction to require the state or local agency to allow the requested inspection or copying. (b) Unless the public interest or good cause in withholding the requested records clearly outweighs the public interest in disclosure, the court may require the public agency to allow the district attorney to inspect or copy those records. Comment. Section 7921.705 continues former Section 6264 without substantive change. See Sections 7920.505 ("local agency"), 7920.525 ("public records"), 7920.535 ("state agency"). for Staff Notes. (1) Section 6264 provides: 6264. The district attorney may petition a court of competent jurisdiction to require a state or local agency to allow him to inspect or receive a copy of any public record or class of public records not exempted by this chapter when the agency fails or refuses to allow inspection or copying within 10 working days of a request. The court may require a public

1 To make the section gender neutral and improve clarity and readability, the staff made some 2 stylistic revisions in drafting proposed Section 7921.705.

(2) Section 6264 says that a district attorney "may petition a court of competent jurisdiction
" (Emphasis added.) The reference to "a court of competent jurisdiction" is superfluous,
 because it is always necessary to file a petition in a court of competent jurisdiction.

6 The phrase is probably a relic from when California had several types of trial courts, with 7 differing jurisdictional rules (superior courts, municipal courts, and justice courts). Now that the 8 state has a unified trial court system (municipal and justice courts no longer exist and superior 9 courts have broad jurisdiction), a statutory reminder to file in a court of competent jurisdiction is 10 less necessary.

In perhaps an excess of caution, the staff nonetheless retained the phrase "court of competent jurisdiction" in drafting proposed Section 7921.705, which would continue the substance of Section 6264. Should it be deleted in the interest of simplification?

14 **Comments on this point would be helpful.**

15 § 7921.710. Effect of disclosure to district attorney

7921.710. Disclosure of records to a district attorney under the provisions of this
 division shall effect no change in the status of the records under any other
 provision of law.

- 19 **Comment.** Section 7921.710 continues former Section 6265 without substantive change.
- 20 CHAPTER 3. GENERAL RULES GOVERNING EXEMPTIONS FROM DISCLOSURE
- 21 Article 1. Justification for Withholding of Record

22 § 7922.000. Justification for withholding of record

7922.000. An agency shall justify withholding any record by demonstrating that
 the record in question is exempt under express provisions of this division, or that

on the facts of the particular case the public interest served by not disclosing the

²⁶ record clearly outweighs the public interest served by disclosure of the record.

- 27 **Comment.** Section 7922.000 continues former Section 6255(a) without substantive change.
- Article 2. Truncation of Social Security Numbers and Related Matters

29 § 7922.200. Redaction of SSN by local agency

- 7922.200. (a) It is the intent of the Legislature that, in order to protect against
 the risk of identity theft, a local agency shall redact social security numbers from a
 record before disclosing the record to the public pursuant to this division.
- (b) Nothing in this division shall be construed to require a local agency todisclose a social security number.
- 35 (c) This section does not apply to a record maintained by a county recorder.
- 36 **Comment.** Section 7922.200 continues former Section 6254.29 without substantive change.
- 37 See Section 7920.505 ("local agency").

1	§ 7922.205. Truncation of SSN by county recorder
2	7922.205. Nothing in this division shall be construed to require the disclosure by
3	a county recorder of any "official record," if a "public record" version of that
4	record is available pursuant to Article 3.5 (commencing with Section 27300) of
5	Chapter 6 of Part 3 of Division 2 of Title 3.
6	Comment. Section 7922.205 continues former Section 6254.27 without substantive change.
7	§ 7922.210. Truncation of SSN with regard to secured transaction
8	7922.210. Nothing in this division shall be construed to require the disclosure by
9	a filing office of any "official filing," if a "public filing" version of that record is
10	available pursuant to Section 9526.5 of the Commercial Code.
11	Comment. Section 7922.210 continues former Section 6254.28 without substantive change.
12	The erroneous references to an "official record" and a "public record" in former Section
13	6254.28 have been replaced with references to an "official filing" and a "public filing,"
14	respectively, to conform to the terminology used in Commercial Code Section 9526.5. This is a
15	technical correction.
16	Note. The provision cross-referenced in Section 6254.28 does not refer to either an "official
17	record" or a "public record," despite the inference to the contrary in Section 6254.28. Instead,
18	Commercial Code Section 9526.5 refers to and defines an "official filing" and a "public filing":
19	
20	9526.5. (a) For purposes of this section, the following terms have the following
21	meanings:
22	(1) "Official filing" means the permanent archival filing of all instruments, papers,
23 24	records, and attachments as accepted for filing by a filing office.
24 25	(2) "Public filing" means a filing that is an exact copy of an official filing except that any social security number contained in the copied filing is truncated. The public filing
23 26	shall have the same legal force and effect as the official filing
20	shan have the same legar loree and effect as the official fining
27	This slight disconnect in terminology probably stems from Section 6254.27 (proposed Section
28	7922.205), which concerns disclosure of a record in the possession of a county recorder. The
29	article cross-referenced in that adjacent, very similar section does refer to both an "official
30	record" and a "public record."
31	Proposed Section 7922.210 would make nonsubstantive revisions to Section 6254.28 to
32	conform to the terminology used in the cross-referenced code section, by (1) replacing the term
33 34	"official record" with "official filing" and (2) replacing the term "public record" with "public filing"
34 35	filing." The Commission welcomes input on any aspect of its proposed recodification, but would
35 36	especially appreciate public comment on this revision.
50	cspeciary appreciate public comment on this revision.

37

1	PART 3. PROCEDURES				
2	CHAPTER 1. REQUEST FOR A PUBLIC RECORD				
3	Article 1. General Principles				
4	§ 7922.500. No delay or obstruction				
5	7922.500. Nothing in this division shall be construed to permit an agency to				
6	delay or obstruct the inspection or copying of public records.				
7	Comment. Section 7922.500 continues the first sentence of former Section 6253(d) without				
8	substantive change.				
9	See Section 7920.525 ("public records").				
10	§ 7922.505. Option to adopt requirements that allow faster, more efficient, or greater access				
11	than minimum standards				
12	7922.505. Except as otherwise prohibited by law, a state or local agency may				
12	adopt requirements for itself that allow for faster, more efficient, or greater access				
13	to records than prescribed by the minimum standards set forth in this division.				
14	Comment. Section 7922.505 continues former Section 6253(e) without substantive change.				
15 16	See Sections 7920.505 ("local agency"), 7920.535 ("state agency").				
10	see seedons 7720.505 (Tobar ageney), 7720.555 (State ageney).				
17	Article 2. Procedural Requirements Generally				
17 18	Article 2. Procedural Requirements Generally § 7922.525. Inspection of public record				
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7922.530. Except with respect to public records exempt from disclosure by
 express provisions of law, each state or local agency, upon a request for a copy of

1 records that reasonably describes an identifiable record or records, shall make the

2 records promptly available to any person upon payment of fees covering direct

³ costs of duplication, or a statutory fee if applicable. Upon request, an exact copy

4 shall be provided unless impracticable to do so.

5 **Comment.** Section 7922.530 continues former Section 6253(b) without change.

6 For an agency's duty to assist a person in making a focused and effective record request, see 7 Section 7922.600. For guidance on inspection of a public record, see Section 7922.525.

8 See also Sections 7921.000-7922.210 (disclosure and exemptions generally), 7922.535 (time to 9 respond), 7922.540 (denial of request), 7922.545 (posting of public record on agency's Internet 10 Web site), 7922.570 (disclosure of information in electronic format), 7922.640 (limitations on 11 guidelines & regulations).

12 See Sections 7920.505 ("local agency"), 7920.515 ("person"), 7920.525 ("public records"), 13 7920.535 ("state agency").

14 § 7922.535. Time to respond

15 7922.535. (a) Each agency, upon a request for a copy of records, shall, within 10 16 days from receipt of the request, determine whether the request, in whole or in 17 part, seeks copies of disclosable public records in the possession of the agency and 18 shall promptly notify the person making the request of the determination and the 19 reasons therefor. If the agency determines that the request seeks disclosable public 20 records, the agency shall also state the estimated date and time when the records 21 will be made available.

(b) In unusual circumstances, the time limit prescribed in this article and Article (commencing with Section 7922.500) may be extended by written notice from the head of the agency or a designee to the person making the request, setting forth the reasons for the extension and the date on which a determination is expected to be dispatched. No notice shall specify a date that would result in an extension for more than 14 days.

(c) As used in this section, "unusual circumstances" means the following, but
 only to the extent reasonably necessary to the proper processing of the particular
 request:

(1) The need to search for and collect the requested records from field facilities
 or other establishments that are separate from the office processing the request.

(2) The need to search for, collect, and appropriately examine a voluminous
 amount of separate and distinct records that are demanded in a single request.

(3) The need for consultation, which shall be conducted with all practicable
 speed, with another agency having substantial interest in the determination of the
 request or among two or more components of the agency having substantial
 subject matter interest therein.

(4) The need to compile data, to write programming language or a computerprogram, or to construct a computer report to extract data.

41 **Comment.** Subdivision (a) of Section 7922.535 continues the first and fourth sentences of 42 former Section 6253(c) without substantive change.

Subdivision (b) continues the second and third sentences of former Section 6253(c) without
 substantive change.

- 1 Subdivision (c) continues the fifth sentence of former Section 6253(c) without change.
- For further guidance on the timing of an agency's response to a record request, see Section
 7922.500 (no delay or obstruction).
- 4 See Sections 7920.515 ("person"), 7920.525 ("public records").

5 § 7922.540. Denial of request

6 7922.540. (a) A response to a written request for inspection or copies of public 7 records that includes a determination that the request is denied, in whole or in part, 8 shall be in writing.

9 (b) The notification of denial shall set forth the names and titles or positions of 10 each person responsible for the denial.

(c) An agency shall justify withholding any record by complying with Section7922.000.

13 **Comment.** Subdivision (a) of Section 7922.540 continues former Section 6255(b) without 14 change.

15 Subdivision (b) continues the second sentence of former Section 6253(d) without substantive 16 change.

17 Subdivision (c) is new. It is a nonsubstantive signpost provision, included simply to alert 18 readers to the requirements of Section 7922.000 (justification for withholding of record).

For further guidance on denial of a record request, see Sections 7921.000-7922.210 (disclosure & exemptions generally), 79xx.xxx-79xx.xxx (specific types of public records), 79xx.xxx-

21 79xx.xxx (other exemptions from disclosure).

22 See Sections 7920.515 ("person"), 7920.540 ("writing").

23 § 7922.545. Posting public record on agency's Internet Web site

7922.545. (a) In addition to maintaining public records for public inspection during its office hours, a public agency may comply with Section 7922.525 by posting any public record on its Internet Web site and, in response to a request for a public record posted on the Internet Web site, directing a member of the public to the location on the Internet Web site where the public record is posted.

(b) However, if after the public agency directs a member of the public to the Internet Web site, the member of the public requesting the public record requests a copy of the public record due to an inability to access or reproduce the public record from the Internet Web site, the public agency shall promptly provide a copy of the public record pursuant to Section 7922.530.

34 Comment. Subdivision (a) of Section 7922.545 continues the first sentence of former Section
 35 6253(f) without substantive change.

36 Subdivision (b) continues the second sentence of former Section 6253(f) without substantive 37 change.

For further guidance on agency websites, see Sections 7922.680 (formatting of record that local agency posts on Internet Resource), 7922.705 (posting catalog of enterprise systems on local agency's website). See also Section 7922.520 (disclosure of information in electronic format).

42 See Sections 7920.510 ("member of the public"), 7920.520 ("public agency"), 7920.525 43 ("public records").

Article 3. Information in Electronic Format

2 § **7922.570.** Disclosure of information in electronic format

7922.570. (a) Unless otherwise prohibited by law, any agency that has information that constitutes an identifiable public record not exempt from disclosure pursuant to this division that is in an electronic format shall make that information available in an electronic format when requested by any person.

7

1

(b) When applicable, the agency shall do the following:

8 (1) The agency shall make the information available in any electronic format in9 which it holds the information.

10 (2) The agency shall provide a copy of an electronic record in the format 11 requested if the requested format is one that the agency has used to create copies 12 for its own use or for provision to other agencies.

13 (c) If a request is for information in other than electronic format, and the 14 information also is in electronic format, an agency may inform the requester that 15 the information is available in electronic format.

16 **Comment.** Subdivision (a) of Section 7922.570 continues the first part of the introductory 17 clause of former Section 6253.9 without substantive change.

18 Subdivision (b) continues paragraph (a)(1), the first sentence of paragraph (a)(2), and the 19 second part of the introductory clause of former Section 6253.9 without substantive change.

20 Subdivision (c) continues former Section 6253.9(d) without substantive change.

For guidance on the cost of duplicating an electronic record, see Section 7922.575. For limitations on the application of this article, see Section 7922.580.

For guidance regarding agency websites, see Sections 7922.545 (posting public record on agency's Internet Web site), 7922.680 (formatting of record that local agency posts on Internet Resource).

26 See Sections 7920.515 ("person"), 7920.525 ("public records").

27 § 7922.575. Cost of duplication

7922.575. (a) The cost of duplication of an electronic record pursuant to
paragraph (2) of subdivision (b) of Section 7922.570 shall be limited to the direct
cost of producing a copy of a record in an electronic format.

(b) Notwithstanding subdivision (a), the requester shall bear the cost of producing a copy of the record, including the cost to construct a record, and the cost of programming and computer services necessary to produce a copy of the record when either of the following applies:

(1) In order to comply with subdivisions (a) and (b) of Section 7922.520, the
 public agency would be required to produce a copy of an electronic record and the
 record is one that is produced only at otherwise regularly scheduled intervals.

(2) The request would require data compilation, extraction, or programming toproduce the record.

40 **Comment.** Subdivision (a) of Section 7922.575 continues the second sentence of former 41 Section 6253.9(a)(2) without substantive change.

42 Subdivision (b) continues former Section 6253.9(b) without substantive change.

43 See Section 7920.520 ("public agency").

1 § 7922.580. Limitations

7922.580. (a) Nothing in this article shall be construed to require a public
agency to reconstruct a record in an electronic format if the agency no longer has
the record available in an electronic format.

5 (b) Nothing in this article shall be construed to permit an agency to make 6 information available only in an electronic format.

(c) Nothing in this article shall be construed to require a public agency to release
an electronic record in the electronic form in which it is held by the agency if its
release would jeopardize or compromise the security or integrity of the original
record or of any proprietary software in which it is maintained.

(d) Nothing in this article shall be construed to permit public access to records
 held by any agency to which access is otherwise restricted by statute.

Comment. Subdivision (a) of Section 7922.580 continues former Section 6253.9(c) without
 substantive change.

15 Subdivision (b) continues former Section 6253.9(e) without substantive change.

16 Subdivision (c) continues former Section 6253.9(f) without substantive change.

- 17 Subdivision (d) continues former Section 6253.9(g) without substantive change.
- 18 See Section 7920.520 ("public agency").
- 19

Article 4. Duty to Assist in Formulating Request

20 § 7922.600. Duty to provide assistance

7922.600. (a) When a member of the public requests to inspect a public record or obtain a copy of a public record, the public agency, in order to assist the member of the public make a focused and effective request that reasonably describes an identifiable record or records, shall do all of the following, to the extent reasonable under the circumstances:

(1) Assist the member of the public to identify records and information that are
 responsive to the request or to the purpose of the request, if stated.

28 (2) Describe the information technology and physical location in which the 29 records exist.

30 (3) Provide suggestions for overcoming any practical basis for denying access to
 31 the records or information sought.

(b) The requirements of paragraph (1) of subdivision (a) shall be deemed to have
been satisfied if the public agency is unable to identify the requested information
after making a reasonable effort to elicit additional clarifying information from the
requester that will help identify the record or records.

(c) The requirements of subdivision (a) are in addition to any action required of
a public agency by Article 1 (commencing with Section 7922.500) or Article 2
(commencing with Section 7922.525).

Comment. Section 7922.600 continues former Section 6253.1(a)-(c) without substantive
 change.

For further guidance regarding assistance to the public, see Sections 7922.500 (no delay or 1 obstruction), 7922.505 (option to adopt requirements that allow faster, more efficient, or greater 2 access than minimum standards). 3 4 See Sections 7920.510 ("member of the public"), 7920.520 ("public agency"), 7920.525 ("public records"). 5 6 § 7922.605. Inapplicability of article 7922.605. This article shall not apply to a request for public records if any of the 7 following applies: 8 (a) The public agency makes the requested records available pursuant to Article 9 1 (commencing with Section 7922.500) and Article 2 (commencing with Section 10 7922.525). 11 (b) The public agency makes an index of its records available. 12 (c) The public agency determines that the request should be denied and bases 13 that determination solely on an exemption listed in Section 7920.500. 14 **Comment.** Section 7922.605 continues former Section 6253.1(d) without substantive change. 15 16 See Sections 7920.520 ("public agency"), 7920.525 ("public records"). CHAPTER 2. AGENCY REGULATIONS, GUIDELINES, SYSTEMS, AND 17 SIMILAR MATTERS 18 Article 1. Agency Regulations and Guidelines 19 § 7922.630. Authority to adopt regulations 20 7922.630. Every agency may adopt regulations in accordance with this article 21 stating the procedures to be followed when making its records available. 22 Comment. Section 7922.630 continues the first paragraph of former Section 6253.4(a) without 23 24 substantive change. 25 For further guidance on adoption of regulations, see Sections 7922.500 (no delay or obstruction), 7922.505 (option to adopt requirements that allow faster, more efficient, or greater 26 27 access than minimum standards), 7922.635 (agencies required to establish & make available written guidelines for accessibility of records), 7922.640 (limitations on guidelines & 28 29 regulations). § 7922.635. Agencies required to establish and make available written guidelines for 30 accessibility of records 31 7922.635. (a) The following state and local bodies shall establish written 32 guidelines for accessibility of records: 33 (1) All regional water quality control boards 34 (2) Bay Area Air Pollution Control District 35 (3) Bureau of Real Estate 36 (4) California Coastal Commission 37 (5) Department of Business Oversight 38 (6) Department of Consumer Affairs 39 (7) Department of Corrections and Rehabilitation 40

- 1 (8) Department of General Services
- 2 (9) Department of Industrial Relations
- 3 (10) Department of Insurance
- 4 (11) Department of Justice
- 5 (12) Department of Managed Health Care
- 6 (13) Department of Motor Vehicles
- 7 (14) Department of Parks and Recreation
- 8 (15) Department of Toxic Substances Control
- 9 (16) Department of Veterans Affairs
- 10 (17) Department of Water Resources
- 11 (18) Division of Juvenile Justice
- 12 (19) Employment Development Department
- 13 (20) Golden Gate Bridge, Highway and Transportation District
- 14 (21) Los Angeles County Air Pollution Control District
- 15 (22) Office of Environmental Health Hazard Assessment
- 16 (23) Public Employees' Retirement System
- 17 (24) Public Utilities Commission
- 18 (25) San Francisco Bay Area Rapid Transit District
- 19 (26) San Francisco Bay Conservation and Development Commission
- 20 (27) Secretary of State
- 21 (28) State Air Resources Board
- 22 (29) State Board of Equalization
- 23 (30) State Department of Developmental Services
- 24 (31) State Department of Health Care Services
- 25 (32) State Department of Public Health
- 26 (33) State Department of Social Services
- 27 (34) State Department of State Hospitals
- 28 (35) State Water Resources Control Board
- 29 (36) Teachers' Retirement Board
- 30 (37) Transportation Agency
- (b) A copy of these guidelines shall be posted in a conspicuous public place at the offices of these bodies, and a copy of the guidelines shall be available upon request, free of charge, to any person requesting that body's records.
- Comment. Section 7922.635 continues the second paragraph of former Section 6253.4(a)
- 35 without substantive change.
- 36 See Section 7920.515 ("person").

37 § **7922.640.** Limitations on guidelines and regulations

- 7922.640. (a) Guidelines and regulations adopted pursuant to this article shall be
 consistent with all other sections of this division and shall reflect the intention of
 the Legislature to make the records accessible to the public.
- 41 (b) Guidelines and regulations adopted pursuant to this article shall not operate
- 42 to limit the hours public records are open for inspection as prescribed in Article 1

(commencing with Section 7922.500) and Article 2 (commencing with Section 1 7922.525). 2 **Comment.** Section 7922.640 continues former Section 6253.4(b) without substantive change. 3 See Section 7920.525 ("public records). 4 For further guidance on adoption of guidelines and regulations, see Sections 7922.500 (no 5 delay or obstruction), 7922.505 (option to adopt requirements that allow faster, more efficient, or 6 greater access than minimum standards). 7 Article 2. Internet Resources 8 9 § 7922.680. Formatting of record that local agency posts on Internet Resource 7922.680. If a local agency, except a school district, maintains an Internet 10 Resource, including, but not limited to, an Internet Web site, Internet Web page, or 11 Internet Web portal, which the local agency describes or titles as "open data," and 12 the local agency voluntarily posts a public record on that Internet Resource, the 13 local agency shall post the public record in an open format that meets all of the 14 following requirements: 15 (a) Retrievable, downloadable, indexable, and electronically searchable by 16 commonly used Internet search applications. 17 (b) Platform independent and machine readable. 18 (c) Available to the public free of charge and without any restriction that would 19 impede the reuse or redistribution of the public record. 20 (d) Retains the data definitions and structure present when the data was 21 compiled, if applicable. 22 **Comment.** Section 7922.680 continues former Section 6253.10 without change. 23 See Section 7920.505 ("local agency"), 7920.525 ("public records). 24 25 Article 3. Catalog of Enterprise Systems § 7922.700. "Enterprise system" 26 7922.700. For purposes of this article: 27 (a) "Enterprise system" means a software application or computer system that 28 satisfies all of the following conditions: 29 (1) It collects, stores, exchanges, and analyzes information that the agency uses. 30 (2) It is a multidepartmental system or a system that contains information 31 collected about the public. 32 (3) It is a system of record. 33 (b) An "enterprise system" does not include any of the following: 34 (1) Information technology security systems, including firewalls and other 35 cybersecurity systems. 36 (2) Physical access control systems, employee identification management 37 systems, video monitoring, and other physical control systems. 38 (3) Infrastructure and mechanical control systems, including those that control 39 or manage street lights, electrical, natural gas, or water or sewer functions. 40

- 1 (4) Systems related to 911 dispatch and operation or emergency services.
- 2 (5) Systems that would be restricted from disclosure pursuant to [Section 3 6254.19].
- 4 (6) The specific records that the information technology system collects, stores, 5 exchanges, or analyzes.
- 6 **Comment**. Subdivision (a) of Section 7922.700 continues former Section 6270.5(c)(1) without 7 substantive change.
- 8 Subdivision (b) continues former Section 6270.5(c)(3) without substantive change.
- 9 See Section 7920.505 ("system of record").

10 § 7922.705. "System of record"

- 11 7922.705. For purposes of this article, "system of record" means a system that 12 serves as an original source of data within an agency.
- Comment. Section 7922.705 continues former Section 6270.5(c)(2) without substantive
 change.

15 § **7922.710. Creation of catalog**

- 7922.710. (a) In implementing this division, each local agency, except a local
 educational agency, shall create a catalog of enterprise systems.
- (b) The local agency shall complete and post the catalog as required by thisarticle by July 1, 2016, and thereafter shall update the catalog annually.
- Comment. Subdivision (a) of Section 7922.710 continues the first sentence of former Section
 6270.5(a) without substantive change.
- 22 Subdivision (b) continues former Section 6270.5(f) without substantive change.
- 23 See Sections 7922.700 ("enterprise system"), 7920.505 ("local agency").
- 24 § 7922.715. Availability of catalog
- 7922.715. (a) The catalog of enterprise systems required by Section 7922.710
 shall be made publicly available upon request in the office of the person or officer
 designated by the agency's legislative body.
- (b) If the agency has an Internet Web site, the catalog shall be posted in a prominent location on the agency's Internet Web site.
- 30 **Comment.** Subdivision (a) of Section 7922.715 continues the second sentence of former 31 Section 6270.5(a) without substantive change.
- 32 Subdivision (b) continues the third sentence of former Section 6270.5(a) without substantive 33 change.
- 34 See Sections 7922.700 ("enterprise system"), 7920.505 ("local agency"), 7920.515 ("person").

35 § 7922.720. Content of catalog

- ³⁶ 7922.720. (a) The catalog of enterprise systems required by Section 7922.710
- 37 shall disclose a list of the enterprise systems utilized by the agency.
- 38 (b) For each system, the catalog shall also disclose all of the following:
- 39 (1) Current system vendor.
- 40 (2) Current system product.
- 41 (3) A brief statement of the system's purpose.

- 1 (4) A general description of categories or types of data.
- 2 (5) The department that serves as the system's primary custodian.
- 3 (6) How frequently system data is collected.
- 4 (7) How frequently system data is updated.

(c) If, on the facts of the particular case, the public interest served by not
disclosing the information described in paragraph (1) or (2) of subdivision (b)
clearly outweighs the public interest served by disclosure of the record, the local
agency may instead provide a system name, brief title, or identifier of the system.

9 **Comment.** Subdivisions (a) and (b) of Section 7922.720 continue the fourth sentence of 10 former Section 6270.5(a) without substantive change.

11 Subdivision (c) continues former Section 6270.5(e) without substantive change.

12 See Sections 7922.700 ("enterprise system"), 7920.505 ("local agency").

13 § 7922.725. Construction of article

14 7922.725. (a) This article shall not be interpreted to limit a person's right to 15 inspect public records pursuant to this division.

16 (b) Nothing in this article shall be construed to permit public access to records

held by an agency to which access is otherwise restricted by statute or to alter the
 process for requesting a public record, as set forth in this division.

Comment. Subdivision (a) of Section 7922.725 continues former Section 6270.5(b) without

- 20 substantive change.
- 21 Subdivision (b) continues former Section 6270.5(d) without substantive change.

22 See Sections 7920.515 ("person"), 7920.525 ("public records).

DISPOSITION OF FORMER LAW

Note. This table shows the proposed disposition in the proposed CPRA Recodification Act of 2019 of the following provisions in of the California Public Records Act (Gov't Code §§ 6250-6276.48), as that law existed on January 1, 2018. Unless otherwise indicated, all statutory references are to the Government Code.

Existing Provision	Proposed Provision(s)	Existing Provision	Proposed Provision (s)
6245, 2nd sent		6253.9(b)	
6250		6253.9(c)	
6251		6253.9(d)	
6252(a)			
6252(c)		6253.9(g)	
		6253.10	
6252.7		6254.27	
6253(a) 1st sent		6254.28	
6253(a) 2nd sent		6254.29	
6253(b)			
6253(c) 1st, 4th sent			
6253(c) 2nd, 3rd sent		6257.5	
6253(c) 5th sent			
		6263	
6253(d) 2nd sent			
		6265	
		6270	
		6270.5(a) 1st sent	
		6270.5(b)	
6253.4(a) 2nd ¶		6270.5(c)(1)	
6253.4(b)		6270.5(c)(2)	
6253.9 intro cl 1st part.		6270.5(c)(3)	
6253 9 intro cl 2nd part	(a)(1)	6270.5(d)	
(a)(2) 1st sent			
6253.9(a)(2) 2nd sent	7922.575(a)		

DERIVATION OF NEW LAW

Note. This table shows the derivation of each of the following provisions of the proposed CPRA Recodification Act of 2019, from the California Public Records Act (Gov't Code §§ 6250-6276.48), as that law existed on January 1, 2018. Unless otherwise indicated, all statutory references are to the Government Code.

Proposed Provision	Existing Provision(s)	Proposed Provision	Existing Provision(s)
7920.000		7922.525(b)	
7920.005	new		
7920.100	new	7922.535(a)	
7920.105	new		
	new		
	new		
	new		
7920.200			new
7920.300		7922.545(a)	
	new		
		7922.570(a)	6253.9 intro cl, 1st part
			6253.9(a)(1), (a)(2) 1st cl,
7920.515			
		7922.570(c)	6253.9 intro cl, 1st part
	new	7922.575(a)	6253.9(a)(2) 2nd sent
7920.530			
7920.535			
7920.540			
		7922.580(d)	
7921.005		7922.580(b)	6253.9(a)(2) 2nd sent
7921.010			
7921.300		7922.605	
7921.305		7922.630	
		7922.635	
	6254 next-to-last ¶		
	6254.5 1st sent	7922.680	
7921.505(b)	6254.5(a)-(i)		
7921.705			
	6255(a)		
	6253(d) 1st sent		
7922.525(a)		7922.725(b)	

CORRECTED CROSS-REFERENCES

In tentatively reorganizing the provisions comprising Parts 1 and 2 of the CPRA, the Commission identified some provisions that appear to contain one or more incomplete or incorrect cross-references. Where the proper cross-reference is obvious, the Commission corrected the cross-reference in its proposed legislation. That approach seems more sensible than tentatively proposing to perpetuate a plainly incorrect cross-reference.

Those instances are described in detail below.

- Section 6252(a), defining "local agency," cross-refers to "subdivisions (c) *and* (d) of Section 54952."¹ It seems improbable, however, that the Legislature intended to require an entity to satisfy the requirements of *both* subdivisions to qualify as a "local agency" under Section 6252(a) for purposes of the CPRA. Proposed Section 7920.505 (continuing the substance of Section 6252(a)) would correct this problem by referring instead to "subdivision (c) *or* (d) of Section 54952."²
- Section 6254.24, defining "public safety official," refers to a "public officer or other person listed in Sections 1808.2 *and* 1808.6 of the Vehicle Code."³ Given the content of Sections 1808.2 and 1808.6, however, it seems improbable that the Legislature intended to require a person to be listed in *both* of those provisions to qualify as a "public safety official" within the meaning of Section 6254.24. Proposed Section 7920.530 (continuing the substance of Section 6254.24) would correct that problem by referring instead to "Section 1808.2 *or* 1808.6 of the Vehicle Code."⁴

^{1.} Emphasis added.

^{2.} For further discussion of this point, see CLRC Staff Memorandum 2017-49, pp. 6-8.

^{3.} Emphasis added.

^{4.} For further discussion of this point, see CLRC Staff Memorandum 2017-49, pp. 8-9.

MINOR CLEAN-UP ISSUES FOR POSSIBLE FUTURE LEGISLATIVE ATTENTION

In conducting this strictly nonsubstantive study, the Commission tentatively identified some minor problems in the CPRA, which it probably could not address without potentially raising concerns about the possibility of a substantive change. Those issues are listed here.

As far as the Commission is aware, this list consists of relatively noncontroversial clean-up issues, not issues involving substantial controversy. If any of the issues listed below appears likely to involve substantial controversy, please notify the Commission.

- Consider whether to clarify the usage of the term "local agency" in Section 6252.7 and its continuation (proposed Section 7921.310).⁵
- Consider whether to simplify the description in the first sentence of Section 6254.5 (proposed Section 7921.505(a)) of which exemptions are waived.⁶
- Consider whether to revise the descriptions in subdivisions (g) and (i) of Section 6254.5 (proposed Section 7921.505(b)(7) & (9)) to make them more readily understandable.⁷

^{5.} For further discussion of this issue, see CLRC Staff Memorandum 2017-60, pp. 1-3.

^{6.} For further discussion of this issue, see CLRC Staff Memorandum 2017-60, pp. 4-5.

^{7.} For further discussion of this issue, see CLRC Staff Memorandum 2017-60, pp. 5-6.